



REGION 3

PHILADELPHIA, PA 19103

FILED

Aug 18, 2025

12:28 pm

**U.S. EPA REGION 3
HEARING CLERK**

In the Matter of:

First Stop, Inc.

114 West Street

Laurel, Delaware 19956

Respondent.

:
:
: **U.S. EPA Docket No. RCRA-03-2025-0121**
:
: **Proceeding under SECTION 9006 of the Resource**
: **Conservation and Recovery Act, as amendment,**
: **42 U.S.C. § 6991e**
:

CONSENT AGREEMENT

PRELIMINARY STATEMENT

1. This Consent Agreement is entered into by the Director of the Enforcement and Compliance Assurance Division, U.S. Environmental Protection Agency, Region 3 ("Complainant"), and First Stop, Inc. ("Respondent") (collectively the "Parties"), pursuant to Section 9006 of the Resource Conservation and Recovery Act ("RCRA"), as amended, 42 U.S.C. § 6991e, and the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation, Termination or Suspension of Permits ("Consolidated Rules of Practice"), 40 C.F.R. Part 22. Section 9006(d) of RCRA, 42 U.S.C. § 6991e(d) authorizes the Administrator of the U.S. Environmental Protection Agency to assess penalties and undertake other actions required by this Consent Agreement. The Administrator has delegated this authority to the Regional Administrator who, in turn, has delegated the authority to enter into agreements concerning administrative penalties to the Complainant. This Consent Agreement and the attached Final Order (hereinafter jointly referred to as the "Consent Agreement and Final Order") resolve Complainant's civil penalty claims against Respondent under RCRA Subtitle I, 42 U.S.C. §§ 6991-6991m, and the State of Delaware's federally authorized underground storage tank program for the violations alleged herein.

2. In accordance with 40 C.F.R. §§ 22.13(b) and 22.18(b)(2) and (3) of the Consolidated Rules of Practice, Complainant hereby simultaneously commences and resolves this administrative proceeding.

JURISDICTION

3. The U.S. Environmental Protection Agency (“EPA”) has jurisdiction over the above-captioned matter, as described in Paragraph 1, above.
4. The Consolidated Rules of Practice govern this administrative adjudicatory proceeding pursuant to 40 C.F.R. § 22.1(a)(4).
5. The EPA has given the State of Delaware prior notice of the issuance of this Consent Agreement and Final Order in accordance with Section 9006(a)(2) of RCRA, 42 U.S.C. § 6991e(a)(2).

GENERAL PROVISIONS

6. For purposes of this proceeding only, Respondent admits the jurisdictional allegations set forth in this Consent Agreement and Final Order.
7. Except as provided in Paragraph 6, above, Respondent neither admits nor denies the specific factual allegations set forth in this Consent Agreement.
8. Except as provided in Paragraph 6, above, Respondent neither admits nor denies the alleged violations of law set forth in this Consent Agreement.
9. Respondent agrees not to contest the jurisdiction of the EPA with respect to the execution of this Consent Agreement, the issuance of the attached Final Order, or the enforcement of this Consent Agreement and Final Order.
10. For purposes of this proceeding only, Respondent hereby expressly waives its right to contest the allegations set forth in **this Consent Agreement and Final Order** and waives its right to appeal the accompanying Final Order.
11. Respondent consents to the assessment of the civil penalty stated herein, to the issuance of any specified compliance order herein, and to any conditions specified herein.
12. Respondent shall bear its own costs and attorney’s fees in connection with this proceeding.
13. By signing this Consent Agreement, Respondent waives any rights or defenses that respondent has or may have for this matter to be resolved in federal court, including but

not limited to any right to a jury trial, and waives any right to challenge the lawfulness of the Final Order accompanying the Consent Agreement.

FINDINGS OF FACT AND CONCLUSIONS OF LAW

14. In accordance with 40 C.F.R. §§ 22.13(b) and 22.18(b)(2) and (3) of the Consolidated Rules of Practice, Complainant alleges and adopts the Findings of Fact and Conclusions of Law set forth immediately below.
15. Delaware is approved to administer and enforce an underground storage tank program in lieu of the Federal program under Subtitle I of the RCRA, as amended, 42 U.S.C. §§ 6991-6991m. The State's program, as administered by Delaware's Department of Natural Resources and Environmental Control, was approved by the EPA pursuant to 42 U.S.C. 6991c and 40 CFR part 281 of this chapter. EPA approved the Delaware underground storage tank program on September 27, 1996, and approval was effective on October 28, 1996. A subsequent program revision application was approved by the EPA and became effective on September 12, 2022.
16. Delaware has primary responsibility for administering and enforcing its federally-approved underground storage tank program. However, the EPA retains the authority to exercise its inspection and enforcement authorities under sections 9005 and 9006 of Subtitle I of RCRA, 42 U.S.C. 6991d and 6991e, regardless of whether the State has taken its own actions, as well as under any other applicable statutory and regulatory provisions.
17. At all times relevant to violations alleged in this Consent Agreement and Final Order, Subtitle I of RCRA, 42 U.S.C. §§ 6991-6991m, and regulations promulgated pursuant thereto at 40 C.F.R. Part 280, and Delaware's Underground Storage Tank ("UST") program, set forth at 7 Del. Admin. C. § 1351-Parts A - D (2021), regulate USTs used to contain regulated substances including, but not limited to, petroleum products (e.g., gasoline and crude oil).
18. At all times relevant to this Consent Agreement and Final Order, Respondent has been a "person in charge" and "operator" of the "USTs" and "UST systems" at a "facility" as those terms are defined in 7 Del. Admin. C. § 1351-A-2.0 (2021).
19. At all times relevant to this Consent Agreement and Final Order, Respondent has owned and/or operated a facility known as First Stop, Inc., located at 114 West Street, Delaware 19956 (the "Facility").
20. At all times relevant to this Consent Agreement and Final Order, four (4) new underground storage tanks with double-walled flexible plastic piping were located at Respondent's Facility as follows: one (1) UST stored regular gasoline with a capacity of

10,000 gallons, one (1) UST stored premium with a capacity of 8,000 gallons, one (1) UST stored diesel with a capacity of 4,000 gallons, and one (1) UST stored kerosene with a capacity of 4,000 gallons.

21. On June 1, 2023, the EPA conducted a Compliance Evaluation Inspection (the "Inspection") of the four (4) USTs located at the Facility. All USTs are monitored for release detection by the Veeder-Root TLS-350 Automatic Tank Gauge. The pressurized lines for each UST were equipped with mechanical line leak detectors and sump sensors installed in the submersible turbine pump.
22. At the time of the Inspection, and at all times relevant to the applicable violations alleged herein, USTs and UST systems used to contain "regulated substance[s]" as this term is defined in Section 9001(7) of RCRA, 42 U.S.C. § 6991(7), and 7 Del. Admin. C. § 1351-A-2.0 (2021), were present at the Facility.

Count 1

**Failure to monitor Tank for a release at least every thirty (30) days as required by
DRGUST Part B, Section 2.9.1.1.1**

23. The information and allegations in the preceding paragraphs of this Consent Agreement are incorporated herein by reference.
24. Pursuant to 7 Del. Admin. C. § 1351-B-2.9.1.1.1, "owners and operators of UST Systems shall provide a method, or combination of methods of Release Detection on all UST Systems that: Utilizes a method or methods capable of detecting a Release from any portion of the Tank and the connected underground Piping that routinely contain Regulated Substance at a minimum of once every thirty (30) Days...."
25. Respondent failed to properly monitor Tank 8b at the Facility for a release at least every thirty (30) days during the periods of April 23, 2022, through September 30, 2022, and March 9, 2023 to October 31, 2023.
26. At the time of the inspection, no automatic tank gauge ("ATG") probe was observed for Tank 8b, and ATG monitoring results during the above periods showed results for Tank 8b returned as "invalid."
27. From April 23, 2022, through September 30, 2022, and March 9, 2023 to October 31, 2023 Respondent violated 7 Del. Admin. C. § 1351-B-2.9.1.1.1 by failing to monitor Tank 8b for a release at least every thirty (30) days.
28. In failing to comply with 7 Del. Admin. C. § 1351-B-2.9.1.1.1, Respondent is subject to the assessment of penalties under Section 9006(d)(2) of RCRA, 42 U.S.C. § 6991e(d)(2).

Count 2

Failure to conduct annual line tightness testing as required by DRGUST Part B, Section 2.20.1.5

29. The information and allegations in the preceding paragraphs of this Consent Agreement are incorporated herein by reference.
30. Pursuant to 7 Del. Admin. C. § 1351-B-2.20.1.5, “[f]or UST Systems with single walled Piping or double walled Piping and no interstitial monitoring, Owners and Operators shall conduct an annual tightness test of the entire pressurized underground Piping system, primary Piping only. . .”
31. Respondent uses double walled piping and does not use interstitial monitoring.
32. Respondent’s records for UST line tightness testing (“LTT”) showed that LTT had most recently occurred on September 3, 2021, which was valid for one year.
33. Respondent’s next LTT did not occur until January 9, 2023, more than a year after it was due on September 4, 2022.
34. On September 5, 2022, Respondent violated 7 Del. Admin. C. § 1351-B-2.20.1.5 by failing to conduct LTT annually.
35. In failing to comply with 7 Del. Admin. C. § 1351-B-2.20.1.5, Respondent is subject to the assessment of penalties under Section 9006(d)(2) of RCRA, 42 U.S.C. § 6991e(d)(2).

Count 3

Failure to conduct an annual test of the operation of automatic line leak detector, as required by DRGUST Part B, Section 2.20.1.4.

36. The information and allegations in the preceding paragraphs of this Consent Agreement are incorporated herein by reference.
37. Pursuant to 7 Del. Admin. C. § 1351-B-2.20.1.4, “Owners and Operators shall conduct an annual test of the operation of the automatic line leak detector while installed in the UST System and under normal operating conditions.”
38. Respondent’s records for line leak detector (“LDD”) testing showed that LDD testing had most recently occurred on dated September 3, 2021, which was valid for one (1) year.
39. Respondent’s next date of LDD was January 9, 2023, more than one (1) year past September 4, 2022.

40. On September 5, 2022, Respondent violated 7 Del. Admin. C. 1351-B-2.20.1.4 by failing to conduct LDD testing annually.
41. In failing to comply with 7 Del. Admin. C. § 1351-B-2.20.1.4, Respondent is subject to the assessment of penalties under Section 9006(d)(2) of RCRA, 42 U.S.C. § 6991e(d)(2).

CIVIL PENALTY

42. In settlement of the EPA's claims for civil penalties for the violations alleged in this Consent Agreement, Respondent consents to the assessment of a civil penalty in the amount of **THIRTY-THREE THOUSAND NINE HUNDRED NINETY SIX DOLLARS (" \$33,996 ")**, which Respondent shall be liable to pay in accordance with the terms set forth below.
43. In determining the amount of the civil penalty to be assessed, EPA has taken into account the factors specified in Section 9006(c) of RCRA, 42 U.S.C. § 6991e(c). After considering these factors, EPA has determined that an appropriate penalty to settle this action is **\$33,996**.
44. Respondent agrees to pay a civil penalty in the amount of **\$33,996** ("Assessed Penalty") within thirty (30) days of the Effective Date of this Consent Agreement and Final Order.
45. Respondent shall pay the Assessed Penalty and any interest, fees, and other charges due using any method, or combination of appropriate methods, as provided on the EPA website: <https://www.epa.gov/financial/makepayment>. For additional instructions see: <https://www.epa.gov/financial/additional-instructions-making-payments-epa>. Any checks should be made payable to "Treasurer, United States of America." However, for any payments made after September 30, 2025, and in accordance with the March 25, 2025 Executive Order, Respondent shall pay using one of the electronic payments methods listed on <https://www.epa.gov/financial/makepayment> and will not pay with a paper check.
46. When making a payment, Respondent shall:
 - a. Identify every payment with Respondent's name and the docket number of this Consent Agreement, **RCRA-03-2025-0121**,
 - b. Concurrently with any payment or within 24 hours of any payment, Respondent shall serve Proof of Payment simultaneously **by email** to the following person(s):

Lauren Zarrillo
Assistant Regional Counsel
Zarrillo.lauren@epa.gov,

U.S. Environmental Protection Agency

Cincinnati Finance Center
CINWD_AcctsReceivable@epa.gov,

and

U.S. EPA Region 3 Regional Hearing Clerk
R3_Hearing_Clerk@epa.gov.

“Proof of Payment” means, as applicable, a copy of the check, confirmation of credit card or debit card payment, or confirmation of wire or automated clearinghouse transfer, and any other information required to demonstrate that payment has been made according to the EPA requirements, in the amount due, and identified with the appropriate docket number and Respondent’s name.

47. Interest, Charges, and Penalties on Late Payments. Pursuant to 31 U.S.C. § 3717, 31 C.F.R. § 901.9, and 40 C.F.R. § 13.11, if Respondent fails to timely pay the full amount of the Assessed Penalty per this Consent Agreement, the EPA is authorized to recover, in addition to the amount of the unpaid Assessed Penalty, the following amounts.

a. Interest. Interest begins to accrue from the Effective Date of this Consent Agreement. If the Assessed Penalty is paid in full within thirty (30) days, interest accrued is waived. If the Assessed Penalty is not paid in full within thirty (30) days, interest will continue to accrue until any unpaid portion of the Assessed Penalty as well as any interest, penalties, and other charges are paid in full. To protect the interests of the United States, the rate of interest is set at the IRS “**standard**” underpayment rate, any lower rate would fail to provide Respondent adequate incentive for timely payment.

b. Handling Charges. Respondent will be assessed monthly a charge to cover the EPA’s costs of processing and handling overdue debts. If Respondent fails to pay the Assessed Penalty in accordance with this Consent Agreement, the EPA will assess a charge to cover the costs of handling any unpaid amounts for the first thirty (30) day period after the Effective Date. Additional handling charges will be assessed every thirty (30) days, or any portion thereof, until the unpaid portion of the Assessed Penalty as well as any accrued interest, penalties, and other charges are paid in full.

c. Late Payment Penalty. A late payment penalty of six percent (6%) per annum, will be assessed monthly on all debts, including any unpaid portion of the Assessed Penalty, interest, penalties, and other charges, that remain delinquent more than ninety (90) days. Any such amounts will accrue from the Effective Date.

48. Late Penalty Actions. In addition to the amounts described in the prior Paragraph, if Respondent fails to timely pay any portion of the Assessed Penalty, interest, or other

charges and penalties per this Consent Agreement, the EPA may take additional actions. Such actions the EPA may take include, but are not limited to, the following.

- a. Refer the debt to a credit reporting agency or a collection agency, per 40 C.F.R. §§ 13.13 and 13.14.
 - b. Collect the debt by administrative offset (i.e., the withholding of money payable by the United States government to, or held by the United States government for, a person to satisfy the debt the person owes the United States government), which includes, but is not limited to, referral to the Internal Revenue Service for offset against income tax refunds, per 40 C.F.R. Part 13, Subparts C and H.
 - c. Suspend or revoke Respondent's licenses or other privileges, or suspend or disqualify Respondent from doing business with the EPA or engaging in programs the EPA sponsors or funds, per 40 C.F.R. § 13.17.
 - d. Refer this matter to the United States Department of Justice for litigation and collection, per 40 C.F.R. § 13.33.
49. Allocation of Payments. Pursuant to 31 C.F.R. § 901.9(f) and 40 C.F.R. § 13.11(d), a partial payment of debt will be applied first to outstanding handling charges, second to late penalty charges, third to accrued interest, and last to the principal that is the outstanding Assessed Penalty amount.
50. Tax Treatment of Penalties. Penalties, interest, and other charges paid pursuant to this Consent Agreement shall not be deductible for purposes of federal taxes.
51. Payment of the civil penalty is due and payable immediately upon receipt by Respondent of a true and correct copy of the fully executed and filed Consent Agreement and Final Order. Receipt by Respondent or Respondent's legal counsel of such copy of the fully executed Consent Agreement and Final Order, with a date stamp indicating the date on which the Consent Agreement and Final Order was filed with the Regional Hearing Clerk, shall constitute receipt of written initial notice that a debt is owed the EPA by Respondent in accordance with 40 C.F.R. § 13.9(a).
52. The parties consent to service of the Final Order by e-mail at the following valid email addresses: zarrillo.lauren@epa.gov (for Complainant), and, firststop05@msn.com (for Respondent).

GENERAL SETTLEMENT CONDITIONS

53. By signing this Consent Agreement, Respondent acknowledges that this Consent Agreement and Final Order will be available to the public and represents that, to the best of Respondent's knowledge and belief, this Consent Agreement and Final Order does not contain any confidential business information or personally identifiable information from Respondent.
54. Respondent certifies that any information or representation it has supplied or made to the EPA concerning this matter was, at the time of submission true, accurate, and complete and that there has been no material change regarding the truthfulness, accuracy or completeness of such information or representation. The EPA shall have the right to institute further actions to recover appropriate relief if the EPA obtains evidence that any information provided and/or representations made by Respondent to the EPA regarding matters relevant to this Consent Agreement and Final Order, **including information about respondent's ability to pay a penalty**, are false or, in any material respect, inaccurate. This right shall be in addition to all other rights and causes of action that the
55. The EPA may have, civil or criminal, under law or equity in such event. Respondent and its officers, directors and agents are aware that the submission of false or misleading information to the United States government may subject a person to separate civil and/or criminal liability.

CERTIFICATION OF COMPLIANCE

56. Respondent certifies to the EPA, upon personal investigation and to the best of its knowledge and belief, that it currently is in compliance with regard to the violations alleged in this Consent Agreement.

OTHER APPLICABLE LAWS

57. Nothing in this Consent Agreement and Final Order shall relieve Respondent of its obligation to comply with all applicable federal, state, and local laws and regulations, nor shall it restrict the EPA's authority to seek compliance with any applicable laws or regulations, nor shall it be construed to be a ruling on the validity of any federal, state or local permit. This Consent Agreement and Final Order does not constitute a waiver, suspension or modification of the requirements of the **RCRA**, or any regulations promulgated thereunder.

RESERVATION OF RIGHTS

58. This Consent Agreement and Final Order resolves only the EPA's claims for civil penalties for the specific violation[s] alleged against Respondent in this Consent Agreement and Final Order. The EPA reserves the right to commence action against any person, including Respondent, in response to any condition which the EPA determines may present an imminent and substantial endangerment to the public health, public welfare, or the environment. This settlement is subject to all limitations on the scope of resolution and to the reservation of rights set forth in Section 22.18(c) of the Consolidated Rules of Practice, 40 C.F.R. § 22.18(c). The EPA reserves any rights and remedies available to it under RCRA, the regulations promulgated thereunder and any other federal law or regulation to enforce the terms of this Consent Agreement and Final Order after its effective date.

EXECUTION /PARTIES BOUND

59. This Consent Agreement and Final Order shall apply to and be binding upon the EPA, the Respondent and the officers, directors, employees, contractors, successors, agents and assigns of Respondent. By his or her signature below, the person who signs this Consent Agreement on behalf of Respondent is acknowledging that he or she is fully authorized by the Respondent to execute this Consent Agreement and to legally bind Respondent to the terms and conditions of this Consent Agreement and Final Order.

EFFECTIVE DATE

60. The effective date of this Consent Agreement and Final Order ("Effective Date") is the date on which the Final Order, signed by the Regional Administrator of the EPA, Region 3, or his/her designee, the Regional Judicial Officer, is filed along with the Consent Agreement with the Regional Hearing Clerk pursuant to the Consolidated Rules of Practice.

ENTIRE AGREEMENT

61. This Consent Agreement and Final Order constitutes the entire agreement and understanding between the Parties regarding settlement of all claims for civil penalties pertaining to the specific violations alleged herein and there are no representations, warranties, covenants, terms, or conditions agreed upon between the Parties other than those expressed in this Consent Agreement and Final Order.

In the Matter of: First Stop, Inc.

EPA Docket No. RCRA-03-2025-0121

For Respondent: First Stop, Inc.

Date: 07/14/25

By:

A large black rectangular redaction box covering the signature of Parth Patel.

Parth Patel
[SIGNATORY TITLE]

For the Complainant:

After reviewing the Consent Agreement and other pertinent matters, I, the undersigned Acting Director of the Enforcement & Compliance Assurance Division of the United States Environmental Protection Agency, Region 3, agree to the terms and conditions of this Consent Agreement and recommend that the Regional Administrator, or his/her designee, the Acting Regional Judicial Officer, issue the attached Final Order.

By: **ANDREA BAIN** Digitally signed by
ANDREA BAIN
Date: 2025.08.12
11:08:19 -04'00'

[Digital Signature and Date]
Acting Division Director
Enforcement and Compliance Assurance Division
U.S. EPA – Region 3
Complainant

Attorney for Complainant:

By: **LAUREN ZARRILLO** Digitally signed by
LAUREN ZARRILLO
Date: 2025.07.16
07:52:57 -04'00'

[Digital Signature and Date]
Lauren Zarrillo
Assistant Regional Counsel
U.S. EPA – Region 3



REGION 3

PHILADELPHIA, PA 19103

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Aug 18, 2025

12:28 pm

**U.S. EPA REGION 3
HEARING CLERK**

In the Matter of:

First Stop, Inc.

114 West Street

Laurel, Delaware 19956

Respondent.

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U.S. EPA Docket No. RCRA-03-2025-0121

**Proceeding under SECTION 9006 of the Resource
Conservation and Recovery Act, as amendment,
42 U.S.C. § 6991e**

FINAL ORDER

Complainant, the Director of the Enforcement and Compliance Assurance Division, U.S. Environmental Protection Agency, Region 3, and Respondent, First Stop, Inc. have executed a document entitled "Consent Agreement," which I hereby ratify as a Consent Agreement in accordance with the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits ("Consolidated Rules of Practice"), 40 C.F.R. Part 22 (with specific reference to Sections 22.13(b) and 22.18(b)(2) and (3). The terms of the foregoing Consent Agreement are accepted by the undersigned and incorporated into this Final Order as if fully set forth at length herein.

NOW, THEREFORE, PURSUANT TO Section 9006 of the Resource Conservation and Recovery Act, 42 U.S.C. Section 6991e, and Section 22.18(b)(3) of the Consolidated Rules of Practice, **IT IS HEREBY ORDERED** that Respondent pay a civil penalty in the amount of **THIRTY THREE THOUSAND NINE HUNDRED NINETY SIX DOLLARS ("(\$33,996")**, in accordance with the payment provisions set forth in the Consent Agreement and in 40 C.F.R. § 22.31(c), and comply with the terms and conditions of the Consent Agreement.

This Final Order constitutes the final Agency action in this proceeding. This Final Order shall not in any case affect the right of the Agency or the United States to pursue appropriate injunctive or other equitable relief, or criminal sanctions for any violations of the law. This Final Order resolves only those causes of action alleged in the Consent Agreement and does not waive, extinguish or otherwise affect Respondent's obligation to comply with all applicable provisions of RCRA and the regulations promulgated thereunder.

The effective date of the foregoing Consent Agreement and this Final Order is the date on which this Final Order is filed with the Regional Hearing Clerk.

By: **DONZETTA THOMAS** Digitally signed by
DONZETTA THOMAS
Date: 2025.08.18
11:20:42 -04'00'

Regional Judicial and Presiding Officer
U.S. Environmental Protection Agency, Region 3



REGION 3

PHILADELPHIA, PA 19103

In the Matter of:

First Stop, Inc.
114 West Street
Laurel, Delaware 19956

Respondent.

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: U.S. EPA Docket No. RCRA-03-2025-0121
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: Proceeding under SECTION 9006 of the Resource
: Conservation and Recovery Act, as amendment,
: 42 U.S.C. § 6991e

CERTIFICATE OF SERVICE

I certify that the foregoing *Consent Agreement and Final Order* was filed with the EPA Region 3 Regional Hearing Clerk on the date that has been electronically stamped on the *Consent Agreement and Final Order*. I further certify that on the date set forth below, I caused to be served a true and correct copy of the foregoing to each of the following persons, in the manner specified below, at the following addresses:

Copies served via email to:

Parth Patel
First Stop, Inc.
114 West Street
Laurel, Delaware 19956
Firststop05@msn.com

Lauren Zarrillo
Assistant Regional Counsel
U.S. EPA, Region 3
Zarrillo.lauren@epa.gov

Nicole Okino
Inspector
U.S. EPA, Region 3
okino.nicole@epa.gov

**JEANNINE
GRAFF**

Digitally signed by
JEANNINE GRAFF
Date: 2025.08.18
12:31:14 -04'00'

[Digital Signature and Date]

Regional Hearing Clerk
U.S. Environmental Protection Agency, Region 3